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June 20, 2007

Los Angeles County Board of Supervisors

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John R. Cochran, III
Chief Deputy Director

Robert G. Splawn, MD Senior Medical Director

313 N. Figueroa Street, Suite 912 Los Angeles, CA 90012

> Tel: (213) 240-8101 Fax: (213) 481-0503

> > www.ladhs.org

To improve health through leadership, service and education.

TO:

SUBJECT:

Each Supervisor

FROM:

Bruce A. Chernof, M.D.

Director and Chief Medical

MEDICARE PART D: DHS PARTICIPATION

This is in response to your June 5, 2007 motion instructing the Chief Administrative Officer in collaboration with the Director of Health Services to "immediately reassess and amend, as necessary, the existing policy which excludes Medicare Part D prescription coverage and report back to the Board within 15 days with any findings and recommendations."

## <u>History</u>

Prior to Medicare Part D, Medicare fee-for-service beneficiaries were required to pay for their medications, as no outpatient prescription coverage existed in the Medicare program. Medicare beneficiaries who elected a supplemental plan, health maintenance organization, or were dually eligible (Medicare and Medi-Cal) were provided access to prescription medications through the secondary plan. As a result of the Medicare Prescription Drug Improvement and Modernization Act of 2003, the Centers for Medicare and Medicaid Services (CMS) commenced a new prescription drug benefit on January 1, 2006. This was the most sweeping Medicare change in decades, and provided new optional prescription drug coverage for fee-for-service Medicare patients. Dually eligible patients, who had previously received prescription coverage from Medi-Cal, were moved to the Medicare Part D program for outpatient prescription coverage.

The implementation of the Medicare Part D program was a huge undertaking and accomplished very quickly. Unlike other benefits under traditional Medicare, Part D is administered through a private network of almost 1900 stand-alone prescription drug plans (PDP's). In California, there are currently 47 PDP's in the fee-for-service system and 120 Medicare Advantage managed care PDP's. Medications are dispensed to the ambulatory care patient through a private network of community pharmacies established by the PDP, utilizing sophisticated pharmacy information systems that perform concurrent drug utilization review, formulary and benefit analysis/adjudication for enrolled patients.

In mid-2005, in anticipation of this new Medicare optional benefit, the Department of Health Services (DHS) conducted an analysis of its Medicare and dually eligible patient population, departmental resource



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requirements for the potential implementation of Medicare Part D, as well as a review of the surrounding community pharmacy networks that were expected to contract with Medicare Part D plans. At the time of this assessment, the following issues were identified:

- The estimated number of DHS patients with existing Medicare fee-for-service was less than 5%. Since Medicare Part D is a voluntary program not all Medicare participants will opt to enroll.
- The timelines for contracting with the multiple California-approved PDP plans, given the very rapid implementation of Medicare Part D was expected to be a lengthy process. Dually eligible patients (Medicare/Medi-Cal) who did not select a PDP plan were automatically assigned by CMS to one of 10 plans by CMS, which would require multiple additional contracts.
- Current proprietary DHS outpatient pharmacy information systems lacked the technology to provide automated billing/regimen review, which is a requirement for prospective adjudication of multiple PDP plans.
- Due to the fact that Medicare beneficiaries heretofore did generally not access DHS pharmacies, additional pharmacy and staffing resources would have been required for increased expected prescription volume.
- An extensive Medicare Part D community pharmacy network existed in areas immediately surrounding DHS hospital and outpatient clinics, as evidenced via the online CMS "Medicare Prescription Drug Plan Finder" (www.medicare.gov).

At the time of this initial review, DHS decided to direct Medicare fee-for-service patients who obtained optional Medicare Part D coverage to a nearby community PDP network pharmacy, allowing those patients to obtain their medications under the prescription drug plan with which they enrolled. Patients who elected to continue obtaining medication through a DHS pharmacy would have the ability to continue to do so, paying a cash price (ingredient drug cost + pharmacy dispensing fee) for their medication, as was in place before the availability of Medicare Part D. Dually eligible (Medicare/Medi-Cal) patients also automatically receive their drug benefit through the Medicare Part D program, and were also directed to a nearby community PDP network pharmacy.

DHS provided an educational program to healthcare staff on the new Medicare Part D plan, both at the facility level and through the DHS intranet. Also available on the DHS intranet is direct access to the drug formularies for the most common PDP (no premium, low income subsidy plans) so that appropriate patient medication selection might be optimized by the prescriber.

At the time of this initial review, the Department also intended to review the Medicare Part D policy during the 2007 calendar year.

#### **Current State**

The attached document provides a summary of each of our current DHS outpatient pharmacy locations, along with a list of the Medicare Part D community pharmacies that are in proximity to each location, ranging from 0.1 to 4.0 miles. Many of the larger DHS healthcare facilities, such as LAC+USC and Harbor/UCLA Medical Centers, have a

Each Supervisor June 20, 2007 Page 2

community pharmacy located within a few blocks of the hospital outpatient clinics. There are some smaller volume outpatient sites, such as Rancho Los Amigos National Rehabilitation Center and High Desert Multiservice Ambulatory Care Center, which require patients to travel two to four miles to the nearest Medicare Part D community PDP pharmacy.

Patients enrolled in the optional Medicare Part D plan have the choice of taking their personal prescription to a community pharmacy within the PDP pharmacy network, or to a DHS outpatient pharmacy and paying for their medication. Most Medicare Part D network pharmacies charge a patient co-pay of \$1.00 to \$5.00 per prescription. No patient with a valid prescription is turned away from any of our outpatient pharmacies.

## Next Steps

This report provides preliminary information. DHS will require additional time to conduct a review of updated patient Medicare data and to cost out Medicare Part D resource requirements. This includes a technical and financial analysis related to the Department's pharmacy information systems to determine the cost to upgrade these systems to be able to handle required Medicare Part D billing processes.

A final report will be provided to your Board within 90 days. In the meantime if you have any questions, please let me know.

BAC:ag 706:003

#### Attachment

c: Chief Administrative Officer
County of Counsel
Executive Officer, Board of Supervisor

## Los Angeles County Community Pharmacy Locations: Medicare Part D Prescription Drug Plan (PDP) Network Pharmacies (CMS Medicare Website)

DHS Healthcare Facility		Medicare Part D Community Pharmacy Name	Pharmacy Address	Distance (miles) from DHS healthcare facility
LAC+USC				
Network	la c +	Lucalou Boar Buarana	14455 N. MICCION ED. LOS ANOSISOS OA 60000	
LAC+USC	0.6 mile	MISSION ROAD PHARMACY	1155 N MISSION RD, LOS ANGELES, CA 90033	0.6
Medical Center	_	USC MEDICAL PLAZA PHARMACY	1510 SAN PABLO ST STE 144, LOS ANGELES, CA 90033	3.0
		BOTICA DEL SOL	2331 E CESAR CHAVEZ AVE, LOS ANGELES, CA 90033	1.6
		HYGEIA LTC PHARMACY	305 N SOTO ST STE A, LOS ANGELES, CA 90033	1.6
		RAMIREZ PHARMACY	2403 CEASAR E CHAVEZ AVE, LOS ANGELES, CA 90033	1.6
		WHITE MEMORIAL MED PLZ PHCY	1701 CEASAR CHAVEZ AVE STE 109, LOS ANGELES, CA 90033	1.6
		ST LOUIS DRUG COMPANY	2100 E 1ST ST, LOS ANGELES, CA 90033	2.1
El Monte	0.1 mile	ANA PHARMACY	3513 JOHNSON AVE, EL MONTE, CA 91731	0.4
Comorehensive		BOTICA EL MONTE .	10808 RAMONA BLVD. EL MONTE, CA 91731	0.1
Health Center	_]	MIDWAY DRUGS	10410 LOWER AZUSA RD 102, EL MONTE, CA 91731	2.1
		RALPHS PRESCRIPTION DRUG	10728 E RAMONA BLVD STE F, EL MONTE, CA 91731	1.7
		RITE AID CORPORATION	SANTA FE PLAZA 3570 SANTA ANITA AVENUE, EL MONTE,	0.5
			CA 91731	<u> </u>
Hudson	0.3 mile	ORTHOPEADIC HOSPITAL PHARMACY	2400 S FLOWER ST, LOS ANGELES, CA 90007	0.5
Comprehensive		PHARMACY CENTRAL	3009 S VERMONT AVE, LOS ANGELES, CA 90007	1.1
Health Center		SIERRA PHARMACY	2708 S FIGUEROA ST, LOS ANGELES, CA 90007	0.3
	_	USC PHARMACY	3601TROUSDALE PKWY, LOS ANGELES, CA 90089	1.0
		VILLAGE PHARMACY	3137 S HOOVER ST, LOS ANGELES, CA 90007	0.7
		FLOWER MEDICAL PHARMACY	2300 S FLOWER ST, LOS ANGELES, CA 90007	0.5
Roybal	I0.6 mile	6122 PHARMACY	6122 WHITTIER BLVD, LOS ANGELES, CA 90022	1.8
Comprehensive	O.O ITAIC	ATLANTIC PHARMACY	273-B S ATLANTIC BLVD, LOS ANGELES, CA 90022	0.6
Health Center		EL REY MEDICAL PHARMACY	5310 WHITTIER BLVD, LOS ANGELES, CA 90022	1.6
Health Center	J	L A GOOD NEIGHBOR PHARMACY	4562 E CESAR E CHAVEZ AVE, LOS ANGELES, CA 90022	0.8
		MARCOS FARMACIA	4762 WHITTIER BLVD, LOS ANGELES, CA 90022	1.1
		MEDNIK PHARMACY	609 N MEDNIK AVE, LOS ANGELES, CA 90022	0.6
		OLYMPIC PHARMACY	5724 E OLYMPIC BLVD, COMMERCE, CA 90022	2.6
		REXMED PHARMACY	4481 WHITTIER BLVD, LOS ANGELES, CA 90022	1.3
	•	RITE AID CORPORATION	5490 WHITTIER BOULEVARD, EAST LOS ANGELES, CA 90022	1.9
		TARGET CORPORATION	5600 EAST WHITTIER BLVD, LOS ANGELES, CA 90022	2.0
	··-	WHITTIER GOODRICH PHARMACY	5417 WHITTIER BLVD, LOS ANGELES, CA 90022	1.8
Coastal Network		•		
Harbor/UCLA	0.1 mile	CARSON PHARMACY	21720 S VERMONT AVE STE 101, TORRANCE, CA 90502	0.1
Medical Center		HARBOR OUTPATIENT COMM PHCY	1001 W CARSON ST STE D, TORRANCE, CA 90502	0.1
Medical Genter	_	RITE AID CORPORATION	1237 W CARSON ST, TORRANCE, CA 90502	0.3
		WAL-MART PHARMACY	19503 SOUTH NORMANDIE AVE, TORRANCE, CA 90502	3.3
			THE PROPERTY OF STATE	
Wilmington Healti Center	n  0.1 mile	AVALON PHARMACY	111 W PACIFIC COAST HWY STE D, WILMINGTON, CA 90744	
=		BEACON DRUG COMPANY	1303 N AVALON BLVD, WILMINGTON, CA 90744	0.1

DHS Healthcare		Medicare Part D Community Pharmacy		Distance (miles) from DHS healthcare
Facility	Pharmacy	Name	Pharmacy Address	facility
		CVS PHARMACY	311C WEST PACIFIC COAST HIGHWAY, WILMINGTON, CA	0.4
		FARMACIA M	99744	ļ
		RITE AID CORPORATION	950 N AVALON BLVD STE 105, WILMINGTON, CA 90744 108 WEST ANAHEIM STREET, WILMINGTON, CA 90744	0.0
		THE MEDICINE CABINET	228 E ANAHEIM ST, WILMINGTON, CA 90744	0.
			The Entered of the Property of	0
Long Beach	0.6 mile	ATLANTIC PROFESSIONAL PHARMACY	1045 ATLANTIC AVE, LONG BEACH, CA 90813	0.9
Comprehensive Health Center		CVS PHARMACY	596 LONG BEACH BOULEVARD, LONG BEACH, CA 90802	1.3
<u> </u>		FAMILY PHARMACY	1400 ATLANTIC AVE, LONG BEACH, CA 90813	3.0
!  -		GOLDEN PHARMACY	1750 PACIFIC AVE STE A, LONG BEACH, CA 90813	0.6
		GORDONS FAIRVIEW PHARMACY	861 E ANAHEIM ST, LONG BEACH, CA 90813	0.8
	1	LONGS DRUG STORE NETWORK PHARMACY	500 ALAMITOS BLVD, LONG BEACH, CA 90802	1.6
		MEDICAL MALL PHARMACY	1040 ELM AVE, LONG BEACH, CA 90813	0.9
	,	MISSION DRUGS	1050 ATLANTIC AVENUE, LONG BEACH, CA 90813	0.9
		P AND H PHARMACY RITE AID CORPORATION	1259 E ANAHEIM ST, LONG BEACH, CA 90813	1.2
		RITE AID CORPORATION  RITE AID CORPORATION	601 PINE AVENUE, LONG BEACH, CA 90802	8.0
		VERMILLIONS REXALL DRUG	211 CHERRY AVE, LONG BEACH, CA 90802 1942 E ANAHEIM ST, LONG BEACH, CA 90813	2.8
		VONS	600 EAST BROADWAY, LONG BEACH, CA 90802	1.6 2.3
		WALGREEN DRUG STORE	600 LONG BEACH BLVD, LONG BEACH, CA 90802	1.0
		WAL-MART PHARMACY	151 EAST 5TH ST, LONG BEACH, CA 90802	1.0
<del></del>		WARDS PHCY UNITED DRUGS	653 LONG BEACH BLVD, LONG BEACH, CA 90802	1.0
ValleyCare Network				
Olive View	1.0 mile	CVS PHARMACY	12717 GLENOAKS, SYLMAR, CA 91342	2.4
Medical Center		RITE AID CORPORATION	13237 GLADSTONE AVENUE, SYLMAR, CA 91342	1.9
	-	SAYRE MEDICAL PHARMACY	14124 FOOTHILL BLVD, SYLMAR, CA 91342	1.0
	<u>_</u>	SYLMAR PROFESSIONAL	12737 GLENOAKS BLVD STE 27, SYLMAR, CA 91342	1.4
	To 4 " T	ACHIER PROPERTY OF THE PARTY OF		
Mid-Valley		COWDREYS PHARMACY	15243 VANOWEN ST, VAN NUYS, CA 91405	1.8
Comprehensive Health Center		CVS PHARMACY MED CENTER PHARMACY	15232 SHERMAN WAY, VAN NUYS, CA 9140	1.5
Tealill Cellel		RITE AID CORPORATION	14624 SHERMAN WAY, VAN NUYS, CA 91405 7239 WOODMAN AVE, VAN NUYS, CA 91405	0.6
	-	SAVON PHARMACY	7227 VAN NUYS BLVD, VAN NUYS, CA 91405	1.4 0.4
	-	STAR PHARMACY	14400 VANOWEN ST, VAN NUYS, CA 91405	1.0
	, .	TARGET CORPORATION	14920 RAYMER STREET ATTN PHARMACY ETL, VAN NUYS,	0.9
			CA 91405	
		VAN NUYS PHARMACY	7400 VAN NUYS BLVD STE 111, VAN NUYS, CA 91405	0.1
	ī	WALGREEN DRUG STORE	7400 VAN NUYS BLVD STE 111, VAN NUYS, CA 91405 7155 VAN NUYS BLVD, VAN NUYS, CA 91405	0.1 0.5
	Ī	WALGREEN DRUG STORE YOUNGS PHARMACY	7400 VAN NUYS BLVD STE 111, VAN NUYS, CA 91405 7155 VAN NUYS BLVD, VAN NUYS, CA 91405 7134 VAN NUYS BLVD, VAN NUYS, CA 91405	0.5 0.5
	, , ,	WALGREEN DRUG STORE YOUNGS PHARMACY DRUG AID PHARMACY	7400 VAN NUYS BLVD STE 111, VAN NUYS, CA 91405 7155 VAN NUYS BLVD, VAN NUYS, CA 91405 7134 VAN NUYS BLVD, VAN NUYS, CA 91405 7324 N SEPULVEDA BLVD, VAN NUYS, CA 91405	0.5 0.5 1.1
	; ; ; ;	WALGREEN DRUG STORE YOUNGS PHARMACY DRUG AID PHARMACY VANOWEN MEDICAL PHARMACY	7400 VAN NUYS BLVD STE 111, VAN NUYS, CA 91405 7155 VAN NUYS BLVD, VAN NUYS, CA 91405 7134 VAN NUYS BLVD, VAN NUYS, CA 91405 7324 N SEPULVEDA BLVD, VAN NUYS, CA 91405 6815 NOBLE AVE, VAN NUYS, CA 91405	0.5 0.5 1.1 1.7
		WALGREEN DRUG STORE YOUNGS PHARMACY DRUG AID PHARMACY VANOWEN MEDICAL PHARMACY LYON PHARMACY II	7400 VAN NUYS BLVD STE 111, VAN NUYS, CA 91405 7155 VAN NUYS BLVD, VAN NUYS, CA 91405 7134 VAN NUYS BLVD, VAN NUYS, CA 91405 7324 N SEPULVEDA BLVD, VAN NUYS, CA 91405 6815 NOBLE AVE, VAN NUYS, CA 91405 7218 VAN NUYS BLVD STE B, VAN NUYS, CA 91405	0.5 0.5 1.1 1.7 0.4
		WALGREEN DRUG STORE YOUNGS PHARMACY DRUG AID PHARMACY VANOWEN MEDICAL PHARMACY	7400 VAN NUYS BLVD STE 111, VAN NUYS, CA 91405 7155 VAN NUYS BLVD, VAN NUYS, CA 91405 7134 VAN NUYS BLVD, VAN NUYS, CA 91405 7324 N SEPULVEDA BLVD, VAN NUYS, CA 91405 6815 NOBLE AVE, VAN NUYS, CA 91405	0.5 0.5 1.1
		WALGREEN DRUG STORE YOUNGS PHARMACY DRUG AID PHARMACY VANOWEN MEDICAL PHARMACY LYON PHARMACY II	7400 VAN NUYS BLVD STE 111, VAN NUYS, CA 91405 7155 VAN NUYS BLVD, VAN NUYS, CA 91405 7134 VAN NUYS BLVD, VAN NUYS, CA 91405 7324 N SEPULVEDA BLVD, VAN NUYS, CA 91405 6815 NOBLE AVE, VAN NUYS, CA 91405 7218 VAN NUYS BLVD STE B, VAN NUYS, CA 91405	0.5 0.5 1.1 1.7 0.4
San Fernando Health Center	0.6 mile	WALGREEN DRUG STORE YOUNGS PHARMACY DRUG AID PHARMACY VANOWEN MEDICAL PHARMACY LYON PHARMACY II MESA PHARMACY IV	7400 VAN NUYS BLVD STE 111, VAN NUYS, CA 91405 7155 VAN NUYS BLVD, VAN NUYS, CA 91405 7134 VAN NUYS BLVD, VAN NUYS, CA 91405 7324 N SEPULVEDA BLVD, VAN NUYS, CA 91405 6815 NOBLE AVE, VAN NUYS, CA 91405 7218 VAN NUYS BLVD STE B, VAN NUYS, CA 91405 7218 VAN NUYS BLVD STE B, VAN NUYS, CA 91405 541 NORTH MACLAY AVE STE 104, SAN FERNANDO, CA	0.5 0.5 1.1 1.7 0.4 0.4

	1	1		· · · ·
	Distance			
	Distange range (miles)			Distance
	to Nearest			(miles) from
	Medicare Part			DHS
DHS Healthcare		Medicare Part D Community Pharmacy		healthcare
Facility		Name	Pharmacy Address	facility
	,	RITE AID CORPORATION	LA RINDA SHOPPING CENTER 14727 RINALDI STREET, SAN FERNANDO, CA 91340	2.9
		RITE AID CORPORATION	DENNIS PARK SC 10349 SEPULVEDA BOULEVARD, MISSION HILLS, CA 91345	0.6
		NORTHEAST VALLEY HLTH PHCY	1600 SAN FERNANDO RD, SAN FERNANDO, CA 91340	3.2
		CRAIG M CHANIN MD	211 S MACLAY AVE, SAN FERNANDO, CA 91340	3.3
	_			
High Desert	4.1 miles	CVS PHARMACY	4105 W AVENUE L, LANCASTER, CA 93536	4.4
Multiservice		CVS PHARMACY	2006 W J AVE, LANCASTER, CA 93536	4.6
Ambulatory		QUARTZ HILL	42357 50TH ST W 101, QUARTZ HILL, CA 93536	4.1
Care		SAVON DRUGS	43543 20TH ST W, LANCASTER, CA 93536	5.7
Center	_	VONS	4033 WEST AVENUE L, LANCASTER, CA 93536	4.5
		WALGREEN DRUG STORE	2840 W AVENUE, LANCASTER, CA 93536	4.9
		WAL-MART PHARMACY	44765 VALLEY CENTRAL WAY, LANCASTER, CA 93536	4.6
Southwest				
Network Martin L. King-	0.4 mile	CVS PHARMACY	650 EAST EL SEGUNDO BOULEVARD, LOS ANGELES, CA	1.8
Harbor Hospital	0.4 11016	CVOPIANINOI	90059	'."
Tarbor Flospital	<del>                                     </del>	RITE AID CORPORATION	11750 WILMINGTON AVENUE, LOS ANGELES, CA 90059	0.4
	J	RITE AID CORPORATION	1001 NORTH CENTRAL AVENUE, COMPTON, CA 90222	1.9
		THE PHARMACY	11905 S CENTRAL AVE, LOS ANGELES, CA 90059	1.2
Humphrey	1.2 miles	CALIFORNIA PHARMACY	9304 S BROADWAY, LOS ANGELES, CA 90003	2.6
Comprehensive Health Center		CVS PHARMACY	5822 SOUTH VERMONT AVENUE, LOS ANGELES, CA 90044	1.2
		MANCHESTER PROFESSIONAL PHARMACY	600 W MANCHESTER AVE, LOS ANGELES, CA 90044	2.5
		SUREWAY REXALL DRUG CO	11500 S VERMONT AVE, LOS ANGELES, CA 90044	5.0
Rancho Los Amigos				
Ranchos Los	2.1 miles	LONGS DRUG STORE	12056 LAKEWOOD DR, DOWNEY, CA 90242	2.3
Amigos National Rehabiliation		COMMUNITY PHARMACY	10401 LAKEWOOD BLVD, DOWNEY, CA 90241	3.2
Center		CVS PHARMACY	8008 FIRESTONE BOULEVARD, DOWNEY, CA 90241	2.1
	<b>-</b>	CVS PHARMACY	8400 FIRESTONE BLVD, DOWNEY, CA 90241	2.5
		DOWNEY PLAZA PHARMACY	11480 BROOKSHIRE AVE STE 102, DOWNEY, CA 90241	2.4
		PACIFIC PHARMACY	11525 BROOKSHIRE AVE STE 100, DOWNEY, CA 90241	2.4
		RALPHS PHARMACY	8626 FIRESTONE BLVD, DOWNEY, CA 90241	2.8
		RITE AID CORPORATION	7859 FIRESTONE BOULEVARD, DOWNEY, CA 90241	2.2
		SAVON PHARMACY	7676 FIRESTONE BLVD, DOWNEY, CA 90241	2,4
		ZWEBER APOTHECARY	10720 S PARAMOUNT BLVD BOX 10, DOWNEY, CA 90241	2.5
		ZWEBER APOTHECARY	11411 BROOKSHIRE AVE STE 107, DOWNEY, CA 90241	2.5
		ZWEBER APOTHECARY PHARMACY	10800 S PARAMOUNT BLVD STE 101, DOWNEY, CA 90241	2.5

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# County of Los Angeles CHIEF EXECUTIVE OFFICE

Kenneth Hahn Hall of Administration 500 West Temple Street, Room 713, Los Angeles, California 90012 (213) 974-1101 http://ceo.lacounty.gov

> Board of Supervisors GLORIA MOLINA First District

YVONNE B. BURKE Second District

ZEV YAROSLAVSKY Third District

DON KNABE Fourth District

MICHAEL D. ANTONOVICH
Fifth District

August 1, 2008

To:

Supervisor Yvonne B. Burke, Chair

Supervisor Gloria Molina Supervisor Zev Yaroslavsky Supervisor Don Knabe

Supervisor Michael D. Antonovich

From:

William T Fujioka

Chief Executive Officer

MEDICARE PART D (ITEM NO. S-1 AGENDA OF AUGUST 5, 2008)

On July 29, 2008, on motion by Supervisor Burke, your Board directed this Office to work in concert with the Interim Director of Health Services to conduct a comprehensive – analysis, citing all the pros and cons, of enabling our healthcare system to accept Medicare Part D prescription drug coverage; and directed this Office to report back with findings and recommendations at the Board meeting of Tuesday, August 5, 2008.

#### BACKGROUND

On June 5, 2007, on motion of Supervisor Burke your Board instructed this Office, in concert with the Director of Health Services, to immediately reassess and amend, as necessary, the existing policy which excludes Medicare Part D (MP-D) prescription coverage and report back within 15 days with any findings and recommendations. In response to the motion, a report was provided to your Board on June 20, 2007.

The June 20 report provided a summary of the history and current state of MP-D, as well as key points of the initial assessment of the program, which identified the following items and also requested additional time to perform a complete analysis:

 The estimated number of Department of Health Services (DHS) patients with existing Medicare fee-for-service is approximately five to seven percent [128,000 visits based on fiscal year (FY) data for 2005-06].

- The timeline for contracting with multiple California-approved, Prescription Drug Plans (PDP) was expected to be lengthy.
- The current DHS outpatient pharmacy system lacks the technology to provide automated billing/regimen review, which is a contractual requirement for clinical and financial adjudication for multiple PDP plans.
- Additional pharmacy and staffing resources may be required to handle the increase in prescription volume.
- An extensive MP-D pharmacy network community exists in close proximity, ranging from 0.1 to 4.0 miles, of DHS hospital and outpatient clinics.

It should be noted that the June 5, 2007 motion arose out of concern that DHS was not honoring MP-D prescription coverage. A particular instance occurred in which an elderly patient, with MP-D coverage, required injectable medication and was erroneously sent by DHS staff to a PDP pharmacy to obtain the medication and to bring it back to the facility to be administered. This was not necessary, because all medications administered to Medicare patients during clinic visits are covered under Medicare Part-B. In order to avoid other incidents like this, training has been provided to ensure staff awareness of the provisions under the different Medicare plans. The distinction between MP-B and MP-D is as follows:

- Medicare Part B provides for in-clinic visits only where no prescription is necessary.
   When patients are seen in the facility and injectable medication is needed at the time of the visit, DHS can bill Medicare directly, under Medicare Part B, for the office visit and administration of the medication.
- Medicare Part D provides for outpatient medication where a prescription is required. Patients are seen in the facility and medication is necessary to take home.
   MP-D coverage is offered through private insurance companies and not directly through the federal government.

Prior to the implementation of MP-D, patients with Medicare coverage paid for their own medications as Medicare did not provide for this type of coverage, or they paid for a supplemental plan which covered medication. MP-D offers a choice of several private insurance plans that provide coverage for outpatient medication; however, patients must obtain their medications from a pharmacy provider that is part of the MP-D network. DHS is not part of the MP-D network. As a result, DHS patients are unable to get their outpatient prescriptions filled at DHS pharmacies under MP-D,

and they need either to go to a MP-D network pharmacy or to pay themselves to fill their prescriptions at DHS pharmacies.

Patients with Medicare + Medi-Cal (i.e., dual eligible or Medi+Medi) are automatically enrolled into a MP-D private insurance plan by the federal government. Patients with Medicare only coverage have MP-D as an optional plan, requiring them to enroll if they elect to pay for this coverage. Some Medicare patients elect to purchase their medications at the lower County cost rather than enroll in a MP-D plan and pay the associated monthly premiums.

## **OPTIONS/RECOMMENDATION**

The options available to the County include the following:

- Delayed-participation in Medicare Part D;
- 2. Delayed-participation in Medicare Part D, but honor prescriptions at no cost to the patient, until DHS is able to participate in the program;
- 3. Participate in Medicare Part D; or
- 4. Dual entry system.

## - Delayed-Participation

The Department recommends the delayed participation option for MP-D, and we concur. Under this option, the County would delay participation in MP-D until the new outpatient pharmacy system is brought on-line; installation is anticipated to begin by early 2010 and will take approximately 1.5 to 2.5 years to implement at all 19 DHS outpatient pharmacy sites. The new outpatient pharmacy system will provide DHS with the programming and necessary billing capability to allow for dispensing and adjudication of MP-D prescriptions as part of the local MP-D network.

The new system will provide DHS with the capability of becoming part of the MP-D network as part of a system they are already plan to install. While this option does delay participation in the network, the estimated population that may be impacted by this action is relatively small, at approximately 5 percent to 7 percent (128,000 visits based on FY 2005-06 data), and there is an extensive MP-D community pharmacy network in close proximity of DHS hospital and outpatient clinics to provide the service.

In reviewing the FY 2005-06 data we have noted that out of approximately 2.0 million visits, only 128,000 involved Medicare/Medical (Medi/Medi) and Medicare patients. Of this amount, 85,000 (66 percent) were Medi/Medi patients which are entitled to receive free medications at PDP network pharmacies.

## **Delayed-Participation/Prescription Coverage**

In this option, the County would delay participation in MP-D; however, effective upon approval by your Board, the County could establish that prescriptions for the Medi+Medi (automatically enrolled) population will be covered; the estimated cost is approximately \$4.0 to \$8.0 million annually. These expenditures would be temporary until the new DHS outpatient pharmacy system is brought on-line, thereby allowing DHS the capability of becoming part of the MP-D network. Medicare only patients are not included in this estimate as MP-D is optional and patients have enrolled and paid monthly insurance premiums.

Delayed-participation in the MP-D program while providing prescriptions free of charge to the patient is not recommended due to the fiscal constraints which DHS is currently facing. In addition, as was previously noted there is an extensive MP-D pharmacy network in close proximity to each of the DHS facilities.

## Begin Participation in the Medicare Part D

A third option is for the County to participate in the MP-D program at this time. This option would require upgrades/changes to the current outpatient pharmacy system, which is maintained by the Internal Services Department (ISD), as well as contracting with each private PDP. ISD has performed a preliminary assessment of the current outpatient pharmacy information systems and concluded that significant programming changes would be necessary. In order to make these changes, the following would be required:

- Approximately six to nine months to modify the existing systems. The scope of the project is quite extensive and would impact other critical pharmacy system projects, including the migration of systems for the LAC+USC Replacement Facility.
- Modification of the existing systems will cost approximately \$75,000 to \$100,000.
   This is a preliminary estimate as ISD is still assessing the magnitude of the necessary programming changes.
- Separate contracts with each PDP.
  - Each Medicare Part D PDP is managed by a different private insurance contract. In order for DHS pharmacies to be included in each PDP network, a contract must be negotiated for each separate California approved PDP. This process will be lengthy and negotiations will be difficult due to possible

conflicts between the PDP's contract terms and the standard contract provisions which your Board has established as County policy.

There is the strong possibility that new PDP contracts will have to be negotiated on an annual basis. Should MP-D plans change annually, ISD will need approximately five-weeks for reprogramming and during this period MP-D prescription billing may not be available to DHS pharmacies.

Program participation by upgrading and changing the system is not recommended due to the time and effort which must be undertaken, and most importantly the potential impact to other on-going pharmacy system projects. This includes the LAC+USC Replacement Facility.

Another significant issue are the contracts which must be negotiated with each separate California approved PDP. As noted, an initial review indicates conflicts between the PDP's contract terms and the standard contract provisions, which your Board has established as County policy. Some Counties have reported that in order to enter into a contract with an approved PDP, they were required to accept the agreement verbatim. There is no incentive on the part of the PDPs to negotiate with the County as they have a very extensive network of pharmacies within Los Angeles County.

## **Dual Entry System**

The following option is being reviewed as a potential interim measure with delayed participation until the outpatient pharmacy system is installed. The Department is reviewing this option and its potential costs, but is not recommending pursuing this at this time.

It is our understanding that many years ago, DHS utilized a separate pharmacy system to process prescriptions for HIV patients allowing DHS to bill the State for these medications through the required online process -- similar to the requirements for MP-D. The separate system required each DHS pharmacy to utilize dual entry (entering a prescription into two systems), one for billing/adjudication and the other for physical dispensing of the medication. It may be possible to re-install this dual entry system at DHS sites to meet the MP-D requirements.

Although, this option would require dual processing of prescriptions, it would provide the ability of moving forward with implementing MP-D at this time, without impacting crucial programming changes that are in the cue for the current pharmacy system, which is one of the major drawbacks noted above. However, the issues as to contract negotiations with the PDP networks would still need to be addressed.

If you have any questions, please contact me or your staff may contact Latisha Thompson of my staff at (213) 974-1157 or <a href="mailto:lthompson@ceo.lacounty.gov">lthompson@ceo.lacounty.gov</a>.

WTF:SRH:SAS MLM:LT:bjs

c: Executive Officer, Board of Supervisors
County Counsel
Interim Director, Department of Health Services
Chief Medical Officer, Department of Health Services

Medicare Part D Item S-1 Agenda of 080508